

## Message Text

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SECDEF WASHDC

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

USNMR SHAPE

USCINCEUR

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S E C R E T SECTION 1 OF 3 USNATO 3053

E.O. 11652: GDS 12-31-82

TAGS: MCAP, NATO

SUBJ: REPORT OF EWG SUB-GROUP ON STRENGTHENING GREEK AND TURKISH  
LOCAL FORCES

REF: USNATO 3016

FOLLOWING IS NARRATIVE PORTION OF SUBJECT REPORT (AC/281-D(74)1)  
REFERRED TO IN PARA 3 OF REFTEL.

BEGIN QUOTE.

REPORT BY THE SUB-GROUP ON WAYS AND MEANS  
OF IMPLEMENTING THE AD 70 MEASURES FOR THE  
STRENGTHENING OF GREEK AND TURKISH LOCAL FORCES

INTRODUCTION

FOLLOWING THE DIRECTION OF MINISTERS (1) THE EXECUTIVE WORKING  
GROUP ON 27TH JULY, 1973, ESTABLISHED A SUB-GROUP TO STUDY  
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WAYS AND MEANS OF IMPLEMENTING MEASURES FOR THE  
STRENGTHENING OF GREEK AND TURKISH LOCAL FORCES (2). AT A LATER  
MEETING THE EWG AGREED TO THE TERMS OF REFERENCE FOR THIS  
SUB-GROUP (3); THEY ARE ATTACHED AT ANNEX C.

2. IN OUR WORK IN THE SUB-GROUP WE HAVE TAKEN NOTE OF THE EFFORTS MADE EARLIER IN THIS FIELD, I.E. THE REPORTS ON THE STRENGTHENING OF GREEK (4) AND TURKISH (5) LOCAL FORCES AND SUBSEQUENT PROGRESS REPORTS IN THE CONTEXT OF THE AD 70 STUDY, AND RECOGNISED THAT THESE REPORTS WERE STILL VALID AS BACKGROUND FOR IDENTIFYING THE DEFICIENCIES AND OFFERING RECOMMENDATIONS TO STRENGTHEN THE FORCES. IT WAS AGREED, HOWEVER, THAT WE SHOULD TAKE AS THE BASIS FOR OUR WORK THE EMERGING FORCE GOALS FOR GREECE AND TURKEY FOR THE PERIOD 1975-1980. THESE FORCE GOALS WOULD EMBODY MOST OF THE PREVIOUS RECOMMENDATIONS AND BRING THEM UP-TO-DATE IN THE LIGHT OF INTERVENING CHANGES; THEY WOULD ALSO REPRESENT THE LATEST AUTHORITATIVE STATEMENT, AGREED BY THE ALLIANCE AS A WHOLE, OF THE FORCES AND THEIR CAPABILITIES NEEDED ON THE SOUTH-EASTERN FLANK OF NATO.

3. WE RECOGNISED THAT THE TOTAL COSTS OF THE DRAFT FORCE GOALS FOR BOTH GREECE AND TURKEY WENT FAR BEYOND THE ECONOMIC CAPABILITIES OF THESE COUNTRIES AND THAT EXTERNAL AID WAS REQUIRED TO A SUBSTANTIAL DEGREE TO IMPLEMENT THAE RECOMMENDED MEASURES (6). AS A CONSEQUENCE, WE WOULD HAVE TO ADDRESS OUR ATTENTION MAINLY TO THOSE FORCE GOALS THAT DEPEND ON EXTERNAL AID FOR THEIR IMPLEMENTATION AND WHICH TO THAT EXTENT ARE AS MUCH A LIST OF FORCE GOALS FOR THE ALLIANCE AS A WHOLE AS THEY ARE FOR GREECE AND TURKEY.

4. TO EXPEDITE OUR WORK PENDING ADOPTION OF FORCE GOALS, WE AGREED TO EXAMINE AND COMMENT ON SACEUR'S FORCE PROPOSALS. AS A FIRST STEP IT WAS CONSIDERED USEFUL TO DIVIDE THE MEASURES CONTAINED IN THE FORCE PROPOSALS INTO THREE PARTS:

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- (1) DPC/D(73)7, 20TH AUGUST, 1973
  - (2) AC/281-DS(73)12, 1ST AUGUST, 1973
  - (3) AC/281-D(73)3, 9TH AUGUST, 1973
  - (4) DRC/D(70)2(REVISED), 16TH AUGUST, 1970
  - (5) DRC/D(70)3(REVISED), 16TH AUGUST, 1970
  - (6) DPC/D(74)5, 29TH APRIL, 1974

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(A) MEASURES WHICH CAN BE IMPLEMENTED BY GREECE AND TURKEY FROM THEIR OWN NATIONAL RESOURCES;

(B) MEASURES THAT CAN ONLY BE IMPLEMENTED IF MAJOR EQUIPMENT IS PROVIDED THROUGH EXTERNAL AID;

(C) MEASURES THAT CAN ONLY BE IMPLEMENTED IF IN ADDITION TO THE MAJOR EQUIPMENT TO BE PROVIDED THROUGH EXTERNAL AID, FURTHER AID IS GIVEN FOR OPERATION AND MAINTENANCE OF THAT EQUIPMENT AND FOR REQUIRED TRAINING OF PERSONNEL.

5. DOCUMENTS (1) WERE RECEIVED FROM THE GREEK AND TURKISH AUTHORITIES BREAKING DOWN SACEUR'S FORCE PROPOSALS FOR THE PERIOD 1975-1980 FOR THEIR RESPECTIVE COUNTRIES AS REQUESTED. AS A RESULT OF OUR DISCUSSIONS WITH THE GREEK AND TURKISH REPRESENTATIVES FROM CAPITALS WERE DECIDED THAT IT WAS NECESSARY TO TRY TO FURTHER EXPAND THE DETAILS OF THE PROPOSALS WHICH THEIR AUTHORITIES INDICATED COULD NOT BE IMPLEMENTED FROM NATIONAL RESOURCES AND TO IDENTIFY MORE PRECISELY WHAT NEEDED TO BE

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PROVIDED FROM ABROAD. AT THIS STAGE THE WORK OF THE SUB-GROUP COINCIDED WITH THE DEFENSE REVIEW COMMITTEE'S REVIEW OF THE MILITARY COMMITTEE'S FORCE PROPOSALS IN THE DEVELOPMENT OF THE FORCE GOALS FOR THE PERIOD 1975-1980, AND THE INFORMATION PROVIDED BY THE SUB-GROUP PROVED TO BE A USEFUL INPUT. AT THE SAME TIME WERE ABLE TO TAKE INTO ACCOUNT THE AMENDMENTS AGREED BY THE DEFENSE REVIEW COMMITTEE IN THE DEVELOPMENT OF THE DRAFT FORCE GOALS FROM THE FORCE PROPOSALS.

STATUS OF WORK

6. DUE TO THE LIMITED TIME AVAILABLE IT HAS BEEN NECESSARY TO LIMIT THE SCOPE OF THIS INITIAL REPORT TO A MORE PRECISE IDENTIFICATION OF WHAT IS NEEDED IN KIND AND QUANTITY AND TO IDENTIFY DIFFICULTIES EXPERIENCED IN THE PAST BY THE COUNTRIES CONCERNED BEFORE WE PROCEED WITH THE MAIN PART OF OUR TASK WHICH IS TO STUDY WHAT STEPS CAN BE TAKEN TO ELIMINATE DIFFICULTIES AND REVIEW WAYS AND MEANS OF MEETING THESE DEFICIENCIES.

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7. TOWARDS THIS END WE USED THE GREEK TURKISH DOCUMENTS (1), SHOWING THE PROPOSALS FOR THE RESPECTIVE COUNTRIES IN THE THREE PARTS AS INDICATED IN PARAGRAPH 4. WE LOOKED FOR ANY FURTHER INFORMATION WHICH COULD SHED MORE LIGHT ON REQUIREMENTS AND WHICH COULD HELP IN THE NEXT PHASE OF WORK. SOME ADDITIONAL INFORMATION HAS BEEN OBTAINED FROM A NUMBER OF SOURCES, MAINLY FROM THE ACE FORCE PROPOSAL DOCUMENTS, FROM FURTHER DISCUSSIONS WITH THE GREEK AND TURKISH AUTHORITIES AND FROM THE DEFENCE REVIEW COMMITTEE'S EXAMINATION OF THE FORCE PROPOSALS FOR GREECE AND TURKEY.

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(1) AC/281(LF)-N(74)1, 8TH FEBRUARY 1974  
AC/281(LF)-N(74)2, 8TH FEBRUARY, 1974  
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8. THE RESULT OF OUR WORK TO DATE IS SET OUT IN TABULAR FORM AT ANNEXES A AND B. FOR COMPLETENESS THESE TABLES SHOW ALL THE PROPOSALS FOR THE RESPECTIVE COUNTRIES DIVIDED INTO THE THREE PARTS PREVIOUSLY DESCRIBED, BUT NO EFFORT HAS BEEN MADE TO EXPAND THE INFORMATION ON THE MEASURES IN PART I WHICH ARE TO BE IMPLEMENTED FROM NATIONAL RESOURCES. HOWEVER, IT SHOULD BE BORNE IN MIND THAT SOME OF THESE PART I MEASURES ARE PREDICATED ON PREVIOUSLY CONFIRMED EXTERNAL AID. MOREOVER, A NUMBER OF NATIONAL EFFORTS AND EXTERNAL AID AND AS A CONSEQUENCE APPEAR IN PART I AND PARTS II OR 888; APPROPRIATE COMMENTS IN THE ANNEXES EXPLAIN THE SITUATION.

9. THE MAIN EFFORT HAS BEEN TO OBTAIN AS MUCH PERTINENT INFORMATION AS POSSIBLE REGARDING THE MEASURES IN PARTS II AND III, WHERE EXTERNAL ASSISTANCE IS NEEDED, TO INDICATE MORE CLEARLY WHAT IS REQUIRED. IT SHOULD ALSO BE NOTED THAT DURING THE DEFENCE REVIEW COMMITTEE EXAMINATION OF THE FORCE PROPOSALS OF GREECE AND TURKEY A NUMBER OF MEASURES WERE DELETED OR AMENDED WITH THE OBJECTIVE OF ESTABLISHING MORE REALISTIC AND FEASIBLE GOALS FOR THE COUNTRIES CONCERNED. THE DEFENCE REVIEW COMMITTEE ALSO RECOMMENDED THAT THE COUNTRIES CONCERNED ACCEPT CERTAIN ADDITIONAL MEASURES AS A REASONABLE CHALLENGE TO BE MET FROM NATIONAL RESOURCES. THESE CHANGES AND RECOMMENDATIONS HAVE BEEN TAKEN INTO ACCOUNT IN ANNEXES A AND B.

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#### MILITARY EVALUATION

10. THE INFORMATION PROVIDED AT ANNEXES A AND B TO THE PRESENT REPORT HAS BEEN EXAMINED BY SHAPE WHOSE EVALUATION OF THE SITUATION IS AS FOLLOWS: WHILE RECOGNISING THE EFFORTS THAT GREECE AND TURKEY INTEND TO MAKE DURING THE PERIOD

1975-1980, IN ORDER TO IMPROVE THEIR MILITARY STRENGTH OUT OF NATIONAL RESOURCES, SHAPE ESTIMATES THAT THE RESULTS WHICH WILL BE ACHIEVED ARE STILL FAR FROM BEING SUFFICIENT TO REDRESS THE PRESENT AND FUTURE FORESEEABLE DEFICIENCIES IN THE NATO MILITARY POSTURE IN THE SOUTH-EASTERN FLANK OF ACE. IT IS EVIDENT, THEREFORE, THAT UNLESS THERE IS SUBSTANTIAL PROVISION OF EXTERNAL AID FOR GREECE AND TURKEY, WELL BALANCED FORCES NECESSARY TO EFFECTIVELY COUNTER THE THREAT TO THIS REGION CANNOT BE ACHIEVED. FOLLOWING IS AN EVALUATION OF THE MOST SIGNIFICANT SHORTFALLS THAT WOULD RESULT, IF THOSE FORCE GOALS THAT DEPEND ON EXTERNAL AID ARE NOT IMPLEMENTED:

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(A) LAND FORCES

UNLESS THERE IS EXTENSIVE PROVISION OF EXTERNAL AID CRITICAL WEAKNESSES WILL PERSIST IN SEVERAL AREAS OF THE GREEK AND TURKISH LAND FORCES. THERE WILL REMAIN A WIDESPREAD DEFICIENCY IN ANTI-ARMOUR CAPABILITY, THE MECHANISATION OF FORCES TO INCREASE THEIR CROSS COUNTRY MOBILITY WILL NOT BE REALISED AND THE AIR DEFENCE OF FIELD FORMATIONS WILL CONTINUE TO BE LARGELY INEFFECTIVE UNDER MODERN COMBAT CONDITIONS. THE MAJOR PART OF THE TANK STRENGTHS OF GREECE AND TURKEY ARE ALREADY LARGELY OUTMODED AND DESPITE SOME MODERNISATION PROGRAMMES UNDER NATIONAL AUSPICES, ONLY THE PROVISION OF A SUBSTANTIAL QUANTITY OF MODERN TANKS WILL GIVE THESE COUNTRIES A VIABLE TANK FORCE IN THE

YEARS UP TO 1980. CURRENT COMMAND AND CONTROL  
ARRANGEMENTS OF LAND FORCES IN BOTH COUNTRIES  
ARE HIGHLY SUSCEPTIBLE TO LIKELY ENEMY COUNTER-  
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MEASURES AND EVEN IF UNINTERRUPTED MAY WELL NOT  
BE ABLE TO COPE WITH THE DEMANDS OF MODERN  
MOBILE WARFARE. INEVITABLY WITHOUT EXTERNAL AID  
THE RELATIVE CAPABILITY OF TURKISH AND GREEK  
LAND FORCES COMPARED WITH THE THREAT, ACTUAL  
AND POTENTIAL, WILL SUFFER A SERIOUS DECLINE  
WITHIN THE 1975-1980 TIMEFRAME.

(B) NAVAL FORCES

THE OVERALL COMBAT EFFECTIVENESS OF BOTH GREEK AND  
TURKISH NAVIES WILL BE SERIOUSLY DOWNGRADED BY THE  
OBSOLESCENCE OF A LARGE PERCENTAGE OF SHIPS. THE  
FIGHTING CAPABILITY OF THESE UNITS AGAINST SURFACE,  
SUB-SURFACE AND AIR TARGETS WILL BE MINIMAL, AND SO  
WILL THEIR SURVIVABILITY, DUE TO LACK OF MODERN  
DETECTION EQUIPMENT AND WEAPON SYSTEMS, ELECTRONIC  
WARFARE AND NBC DEFENCE CAPABILITIES. FURTHERMORE,  
THE MARITIME SURVEILLANCE CAPABILITY, WHICH IS  
ALREADY VERY LIMITED, WILL FURTHER DECLINE.

(C) AIR FORCES

THE SERIOUS DEFICIENCIES THAT EXIST IN STOCK LEVELS  
FOR BOTH GREECE AND TURKEY ARE SCHEDULED FOR MINIMAL  
IMPROVEMENT BY NATIONAL FUNDS. THE LACK OF IMPROVED  
CONVENTIONAL AIR MUNITIONS AND AIRCRAFT CERTIFICATION  
FOR THESE WEAPONS WILL CONTINUE WITHOUT EXTERNAL  
ASSISTANCE. LACK OF ADEQUATE REPLACEMENT AND  
MODERNISATION PLANS FOR AIRCRAFT WILL CONTINUE  
SERIOUSLY TO LIMIT THE CAPABILITIES FOR AIR OPERATIONS.  
INADEQUATE AIR DEFENCE, LACK OF MODERN INTERCEPTOR  
AIRCRAFT, NBC DEFENSIVE CAPABILITIES, AND ONLY MINIMAL  
PROGRESS IN ELECTRONIC WARFARE CAPABILITIES WILL  
CONTINUE ADVERSELY TO IMPACT ON THE SURVIVABILITY OF  
THE AIR FORCES BEYOND A FEW DAYS IN A MAJOR CONFLICT.  
THE LACK OF NIGHT/ALL-WEATHER CAPABILITIES AND ONLY  
MINIMAL PROGRESS IN PLANNING FOR THE EFFECTIVE  
EMPLOYMENT AND RECEPTION OF AIR AUGMENTATION FORCES  
WILL MEAN THAT SERIOUS DEFICIENCIES WILL CONTINUE  
IN THIS REGION OF ACE.

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CONCLUSIONS

11. THE EXECUTIVE WORKING GROUP MAY WISH TO NOTE FROM ANNEXES A AND B WHAT WE HAVE BEEN ABLE TO IDENTIFY AS THOSE PARTS OF THE DRAFT FORCE GOALS FOR GREECE AND TURKEY THAT ARE BEYOND THEIR NATIONAL RESOURCES AND WHICH ARE DEPENDENT IN WHOLE OR IN PART ON EXTERNAL AID, IN PARTICULAR THE ITEMS OF MAJOR EQUIPMENT, THEIR TYPES AND NUMBERS AS SET OUT IN PARTS II AND 888 OF THE ANNEXES.

12. THE EXECUTIVE WORKING GROUP MAY ALSO WISH TO NOTE SHAPE'S OPINION THAT IT IS EVIDENT THAT UNLESS THERE IS SUBSTANTIAL PROVISION OF EXTERNAL AID FOR GREECE AND TURKEY, WELL BALANCED FORCES NECESSARY EFFECTIVELY TO COUNTER THE THREAT TO THIS REGION CANNOT BE ACHIEVED.

13. IT IS OBVIOUS THAT ALTHOUGH THE WORK ACCOMPLISHED DURING THE FIRST PHASE PROVIDES A CERTAIN AMOUNT OF DETAILED INFORMATION REGARDING THE DEFICIENCIES IN THE GREEK AND TURKISH LOCAL FORCES, IT IS ONLY A FIRST STEP IN ACCOMPLISHING THE LONGER TERM AID OF THE SUB-GROUP TO STUDY AND MAKE RECOMMENDATIONS ON WAYS AND MEANS TO ELIMINATE DIFFICULTIES AND TO IMPLEMENT THE MEASURES PROPOSED.

#### RECOMMENDATIONS

14. IT IS RECOMMENDED THAT:

(A) THE EXECUTIVE WORKING GROUP NOTE THIS REPORT AND TAKE IT INTO ACCOUNT IN THEIR SUBMISSION TO MINISTERS AT THE MINISTERIAL MEETING IN JUNE;

(B) THE SUB-GROUP BE ASKED TO CONTINUE ITS WORK AND TO SUBMIT A FURTHER REPORT AS SOON AS POSSIBLE.

END QUOTE. RUMSFELD

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